

# Proposition 123: Concessionary Debt Program

September 5, 2023



**COLORADO**  
Office of Economic Development  
& International Trade



# Welcome and Introductions

**Hilary Cooper**

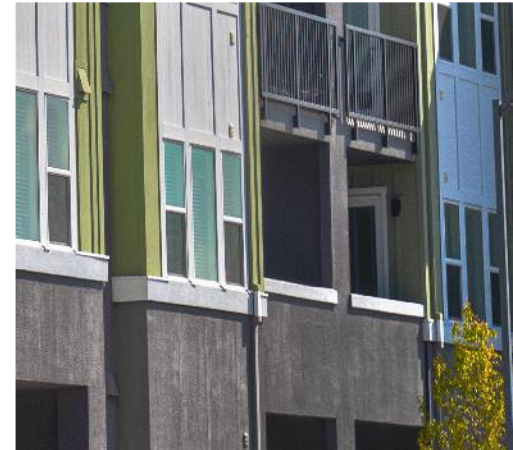
*Director of Innovative Funding for Housing Programs*  
OEDIT

**Steve Johnson**

*Director, Community Development*  
CHFA

**David Foust**

*Commercial Loan Officer*  
CHFA



# Today's Agenda

This webinar will review funding priorities, program guidelines, and details on the application process for the Concessionary Debt program established by Proposition 123.



- 12:00pm Welcome and Introductions
- 12:05pm Review Agenda and Objective
- 12:10pm Proposition 123 Affordable Housing Financing Fund Overview
- 12:15pm Concessionary Debt Funding and Priorities
- 12:20pm Program Guidelines and Details
- 12:55pm Application Process and Timeline
- 1:05pm Questions and Discussion
- 1:30pm Adjourn



# Affordable Housing Financing Fund: Overview

Affordable Housing  
Financing Fund 



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# Proposition 123

State Affordable Housing Fund

\$160M FY22-23

\$318M FY23-24



Affordable Housing  
Support Fund

DOLA

Year 1: \$64M

Year 2: \$127.2M

40%



Affordable Housing  
Financing Fund

OEDIT/CHFA

Year 1: \$94M

Year 2: \$187M

60%



# Affordable Housing Financing Fund



**Land Banking  
Program**



**Equity  
Program**



**Concessionary Debt  
Program**


# ColoradoAffordableHousingFinancingFund.com

Affordable Housing  
Financing Fund

Land BankingEquityConcessionary DebtAbout Proposition 123

Proposition 123  
Colorado Affordable Housing Financing Fund


The Colorado Affordable Housing Financing Fund supports land banking, equity, and concessionary debt for affordable housing.



**Land Banking**

Grants and forgivable loans to acquire and preserve land for affordable housing development


Learn more



**Equity**

Equity investment to support the creation or preservation of low- and middle-income multifamily rental development


Learn more



**Concessionary Debt**

Loans to support the creation and preservation of affordable rental housing

Learn more



**Modular and Factory-build Finance**

Loans to support the creation or preservation of modular and factory build manufacturers

Learn more





# First Step!

DOLA's local government opt-in

OEDIT-CHFA programs rely  
on DOLA's Opt-In and  
Petition Process

(except Modular Factory financing)

[engagedola.org/prop-123](https://engagedola.org/prop-123)





# Concessionary Debt Funding and Priorities

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# Prioritizing new units

- Shovel-ready projects that result in the construction of new units will be prioritized during the first year of program funding.
- Funding for predevelopment and preservation will be limited for the initial program year.
- The 2024/2025 application round will draw from a full year of funding.





# Modular Component Funding

- The State of Colorado has targeted support for the modular and innovative housing construction sectors as an area of opportunity to strengthen the industry and lower housing costs across the state.
- The State is directing up to \$18M during the first fiscal year to the modular program component.
- This program will launch in late September.



# Concessionary Debt Program Overview and Guidelines

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# Concessionary Debt Program Components

This program provides **four loan options** to for-profit, nonprofit, and governmental entities to support affordable housing investment.

These components are funded by 15% to 35% of the total Affordable Housing Financing Fund allocation each year.



- **Multifamily Finance:** Debt financing for the development and preservation of low- and middle-income multifamily rental developments
- **LIHTC Gap Finance:** Gap financing in the form of subordinate debt for Low Income Housing Tax Credit projects
- **LIHTC Predevelopment Finance:** Gap financing in the form of predevelopment loans for LIHTC projects
- Debt financing for modular and factory-build housing manufacturers (not subject to AMI or Proposition 123 Local Government Affordable Housing Commitment requirements)

# Multifamily Finance Details

*Debt financing for the development and preservation of low- and middle-income multifamily rental developments*

<b>Program Benefits</b>	<ul style="list-style-type: none"><li>• Below-market interest rates</li><li>• Flexible repayment terms</li><li>• Senior debt or subordinate financing available</li></ul>
<b>Eligible Borrowers</b>	<ul style="list-style-type: none"><li>• For-profits</li><li>• Nonprofits</li><li>• Governmental entities, including housing authorities</li><li>• Tribal governments</li></ul>
<b>Eligible Projects</b>	<ul style="list-style-type: none"><li>• Low- and middle-income multifamily affordable rental developments</li><li>• Preservation of existing developments at risk of losing affordability</li></ul>
<b>Program Allocation</b>	15% to 35% of Affordable Housing Financing Fund allocation
<b>Area Median Incomes (AMIs) Served*</b>	<ul style="list-style-type: none"><li>• 60% average AMI for all restricted units comprising the project</li><li>• If debt is subordinate, the senior debt AMI requirements may be operative instead, provided those requirements demonstrate alignment to the debt program's intent to support low- and middle-income multifamily rental housing.</li><li>• Up to 25% of the development's units may be unrestricted but would be excluded from eligible project financing</li></ul>

\*Rural resort communities may petition the Colorado Division of Housing to use more flexible income requirements.

# Multifamily Finance Details, Continued

*Debt financing for the development and preservation of low- and middle-income multifamily rental developments*

<b>Program Limits</b>	Maximum loan size limited to the lesser of 90% of value or cost when considering all must-pay debt, debt service coverage ratio of 1.15 as a senior loan and 1.05 as a subordinate loan when combined with the senior debt, or \$6,000,000, whichever is less. The maximum loan limit may be reduced based on funding availability.
<b>Minimum Debt Financing</b>	\$400,000
<b>Use of Proceeds</b>	Eligible project costs include acquisition, construction hard costs, professional fees, financing costs, soft costs, and reserves.
<b>Interest Rates and Fees</b>	2.5% fixed rate; 1% origination fee; Standard closing costs
<b>Loan Repayment</b>	Amortizing and non-amortizing loan structures available based on underwriting
<b>Collateral</b>	All loans will be collateralized by the project assets
<b>Affordability Restrictions</b>	A Regulatory Agreement requiring affordability for the greater of the loan term or 20 years will be required.
<b>Priorities</b>	High-density housing; Mixed-income housing; Environmental sustainability

This is intended only to highlight certain program requirements. Loans are subject to other requirements including the CHFA Credit Policy and applicable operating and replacement reserve requirements.



# Multifamily Finance Highlights

- Initial year funding will be limited resulting in fewer and smaller awards
- Focus on new, shovel-ready units
- Importance of achieving program priorities
  - Mixed-income
  - High-density
  - Environmental sustainability
- Ensuring opportunity for smaller and rural projects



# Opportunity to serve middle income

The loan needs to be in the subordinate position, and one of the following must be true:

- The senior lender is serving the 80% to 120% AMI range
- The project is in a Rural Resort area that has successfully petitioned for an AMI increase from the [Colorado Division of Housing](#).



# LIHTC Gap Finance Details

*Gap financing in the form of subordinate debt for Low Income Housing Tax Credit projects*

<b>Program Benefits</b>	<ul style="list-style-type: none"><li>• Subordinate gap financing</li><li>• Below-market interest rates</li><li>• Flexible repayment terms</li></ul>
<b>Eligible Borrowers</b>	<ul style="list-style-type: none"><li>• For-profits</li><li>• Nonprofits</li><li>• Governmental entities, including housing authorities</li><li>• Tribal governments</li></ul>
<b>Eligible Projects</b>	Developments that have received an award of Low Income Housing Tax Credits and/or Colorado state Affordable Housing Tax Credits but have not yet converted to permanent financing
<b>Program Allocation</b>	15% to 35% of Affordable Housing Financing Fund allocation
<b>Area Median Incomes (AMIs) Served</b>	<ul style="list-style-type: none"><li>• 60% average AMI for all restricted units</li><li>• Up to 25% of the development's units may be unrestricted but would be excluded from eligible project financing</li></ul>

# LIHTC Gap Finance Details, Continued

*Gap financing in the form of subordinate debt for Low Income Housing Tax Credit projects*

<b>Program Limits</b>	Maximum gap loan size is limited to 1.05 debt service coverage when considering all must-pay debt, 90% of value or total development cost in combination with all must-pay debt, or \$6,000,000, whichever is less.
<b>Minimum Debt Financing</b>	\$400,000
<b>Interest Rates and Fees</b>	2.5% fixed rate; 1% origination fee; Standard closing costs
<b>Loan Repayment</b>	Amortizing and non-amortizing loan structures available based on underwriting
<b>Collateral</b>	Loans will be collateralized by the project assets.
<b>Affordability Restrictions</b>	A Regulatory Agreement requiring affordability for the greater of the loan term or 20 years will be required.
<b>Priorities</b>	High-density housing; Mixed-income housing; Environmental sustainability

This is intended only to highlight certain program requirements. Loans are subject to other requirements including the CHFA Credit Policy and applicable operating and replacement reserve requirements.



# LIHTC Gap Finance Highlights

- Initial year funding will be limited resulting in fewer and smaller awards
- Focus on new, shovel-ready units
- Importance of achieving program priorities
  - Mixed-income
  - High-density
  - Environmental sustainability
- Gap applicants must have received an award of Low Income Housing Tax Credits



# LIHTC Gap Finance Example Project

## Federal 4 percent LIHTC development with large first mortgage

- LTV too high
- Debt service coverage ratio too low

### Original Permanent Financing

Source of Loan	Amount of funds	Interest Rate	Term of Loan	Amortization (Years) or I/O	Annual Debt Service
First Mortgage	\$19,900,000	6.500%	15	40	\$1,398,070.86
Total	\$19,900,000				\$1,398,071

The below-market-rate subordinate debt helps reduce the annual debt service, enabling the project to take on the amount of debt necessary for the project to reach completion.

### Permanent Financing with LIHTC Gap

Source of Loan	Amount of funds	Interest Rate	Term of Loan	Amortization (Years) or I/O	Annual Debt Service
First Mortgage	\$17,000,000	6.500%	15	40	\$1,194,331.89
Proposition 123 Subordinate Mortgage	\$2,900,000	2.500%	15	I/O	\$72,500.00
Total	\$19,900,000				\$1,266,832

# LIHTC Predevelopment Finance Details

*Gap financing in the form of predevelopment loans for LIHTC projects*

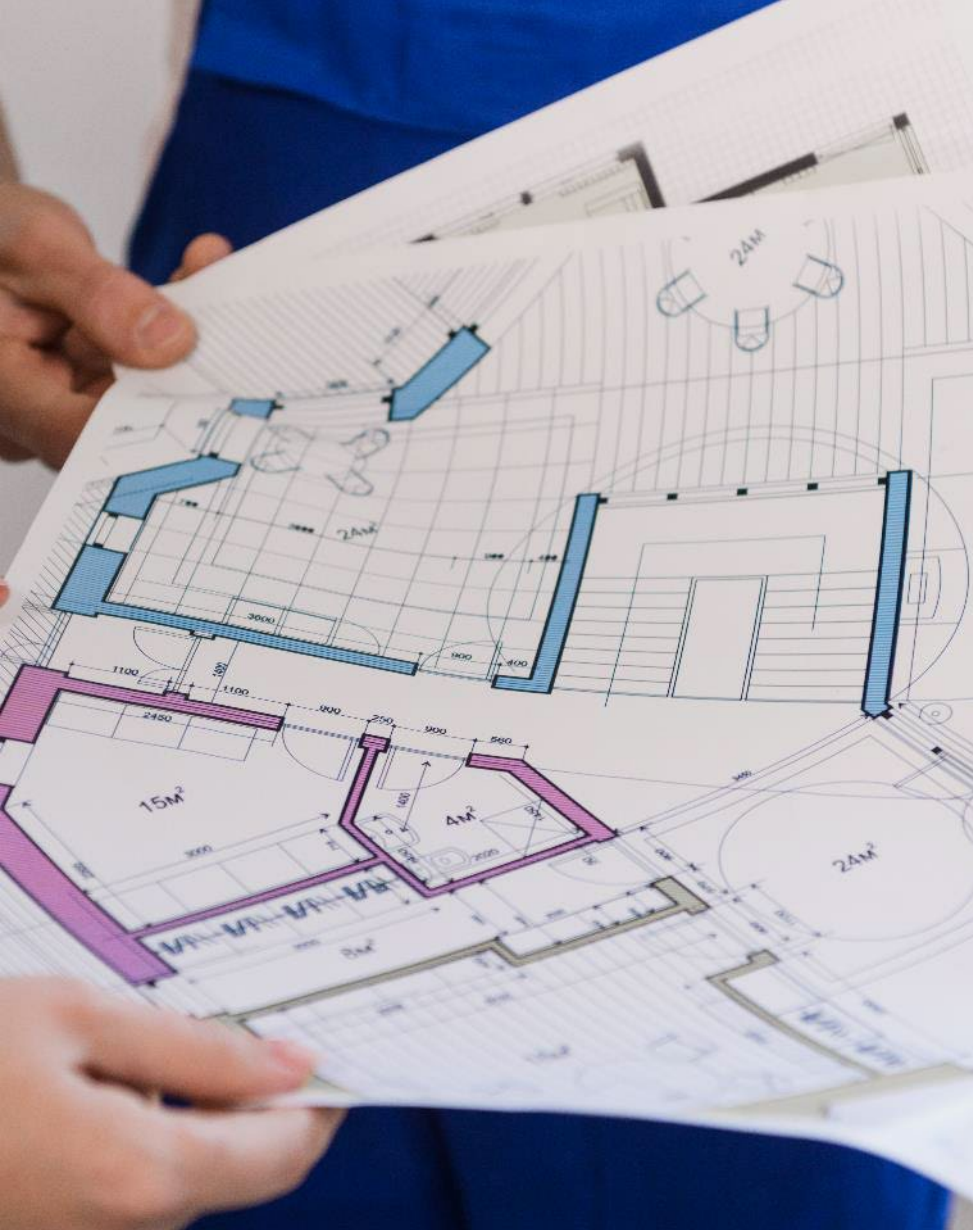
<b>Program Benefits</b>	<ul style="list-style-type: none"><li>• Predevelopment loans available for projects utilizing federal Low Income Housing Tax Credits</li><li>• Below-market interest rates</li></ul>
<b>Eligible Borrowers</b>	<ul style="list-style-type: none"><li>• For-profits</li><li>• Nonprofits</li><li>• Governmental entities, including housing authorities</li><li>• Tribal governments</li></ul>
<b>Eligible Projects</b>	Developments that utilize Low Income Housing Tax Credits
<b>Program Allocation</b>	15% to 35% of Affordable Housing Financing Fund allocation
<b>Area Median Incomes (AMIs) Served</b>	60% average AMI for all restricted units

# LIHTC Predevelopment Finance Details, Continued

*Gap financing in the form of predevelopment loans for LIHTC projects*

<b>Program Limits</b>	Maximum predevelopment loan to a project is \$750,000
<b>Minimum Debt Financing</b>	No minimum
<b>Interest Rates and Fees</b>	3% fixed rate; Standard closing costs
<b>Loan Repayment</b>	<ul style="list-style-type: none"><li>• Interest-only payments</li><li>• Principal due at earlier of close of construction loan or stated maturity date</li><li>• Terms up to 36 months</li></ul>
<b>Collateral</b>	Predevelopment loans will be unsecured with recourse guaranties required from the borrower
<b>Affordability Restrictions</b>	None in addition to LIHTC requirements
<b>Priorities</b>	High-density housing; Mixed-income housing; Environmental sustainability

This is intended only to highlight certain program requirements. Loans are subject to other requirements including the CHFA Credit Policy and applicable operating and replacement reserve requirements.



# LIHTC Predevelopment Finance Highlights

- Limited funding for predevelopment in first year
- Emphasis on shovel-ready projects
- Importance of achieving program priorities
  - Mixed-income
  - High-density
  - Environmental sustainability
- Repayment will be earlier of construction close or maturity





# Concessionary Debt Program Application Process and Timeline

Affordable Housing  
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# Concessionary Debt Application Process and Timeline

Starting September 18th applications will be accepted for the Concessionary Debt Multifamily Finance, LIHTC Gap Finance, and LIHTC Predevelopment Finance programs. Awards will be announced in January of 2024.



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**September 18, 2023**

CHFA will begin accepting applications

**October 9, 2023**

Application submission period will end at 11:59pm MT

**January 2024**

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CHFA will announce awards





# Questions and Discussion





Thank you!

## Contacts

Steve Johnson  
*Director, Community Development*  
[sjohnson@chfainfo.com](mailto:sjohnson@chfainfo.com)

David Foust  
*Commercial Lending Officer*  
[dfoust@chfainfo.com](mailto:dfoust@chfainfo.com)

Hilary Cooper  
*Director, Innovative Funding for Housing Programs*  
[hilary.cooper@state.co.us](mailto:hilary.cooper@state.co.us)

[concessionarydebt@chfainfo.com](mailto:concessionarydebt@chfainfo.com)

[coloradoaffordablehousingfinancingfund.com](http://coloradoaffordablehousingfinancingfund.com)

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